App. F. IX-4

Previous References 1930-1 (Src)

File No. 369-30

Serial Nos. 1-3, 9

Later References

Src 153-32 (1-3)
Src 153-32 (4-5)

PRESERVED

General and Revenue Secretariat.

400

Serial Nos. 7 onw.

Part B for May 32

SUBJECT.

Mr M. A Srinivasan's Report on the Conditions of Labour in the Kolar Gold Fields

D 5192-200 dr 20.4.32

4 1 dr Src, Dy. Comml Advr. dr 1 p. 9, Ag. Surgeon, D Sp. President, Dairy, Bd Rg. Ch. Pr. Ass. of Collrs. Mr A Srinivasan

General and Revenue Secretariat

File No. of 193 CP 880

Serial No.

Mr. M.A. Srinivasan's Special duty at K.G.

Mr M.A. Srinivasan's term of deputation at the K.G.F. expired on the 24th August 1930.

No information as to his return to the Comptroller's Office, has been received so far.

Submitted for Orders

CMA 6/9

It is ascertained from Comptroller's Office that Mr. [redacted] has re-joined duty here on the expiry of the period of his Special duty

CHIEF SECRETARY. 6 SEP. 1930

Note – Contn. Sheet

MD 02553—30,000—6-T-30

20

From

The Comptroller to Govt.

No 295 Dt 8-9-1930.

Forwards for favourable consideration an application of from Mr M. A. Srinivasan Stating that the Comptroller's Office has disallowed him from his Charge allowance of Rs 50/- from his bills for the period of Special duty at the K.G.F and praying that if the Charge allowance of Rs 50/- cannot be admitted, he may be permitted to draw the deputation allowance for the period of his deputation.

Submitted with previous references.

6 Govt G.O. No 4612-4/CB. 171-29-6 Dt 13-6-30 S.

It is distinctly stated that during the period of said deputation Mr Srinivasan would be allowed to draw by him as Asst. Comptr.

9. From paras 33 & 39 of the notes in the Collection part up it appears to be the intention of Govt. to allow Mr M. A. Srinivasan to draw his full emoluments as Asst. Comptr. inclusive of C. A. M.

The wording of the G.O. is dated 13.6.30

"the emoluments which he is drawing at present as Asst. Comptroller."

8 9

8 The Committee may perhaps be authorised to admit the Conveyance allowance also, during the period. ~~the alternative suggested by Mr Srinivasan~~

Submd
CPR
12/9

Dewan ✓
Dhio't in Sec.9 h
12.9.30

12/9/30

to mm
15/9/30

mm
16/9

3168/13.9.

CHIEF SECRETARY 12 SEP. 1930

1/ Submitted with a draft
CPR
17/9

mm
18/9

CHIEF SECRETARY 18 SEP. 1930

12 issue

Encl. 6 Leg
19/9/30

13
Draft Main Line.
19/9
by Joint
by Dewan's Communication

21 To
The Comptroller & Govt Attorney FD
118/GS [illegible] 29-21 Dt 19-9-30.
Notes that M. M.K. Srinivasan may be permitted to draw the Conveyance allowance of Rs [illegible] during the period [illegible] of this Special duty.

Leg 21/9

Sig

NOTE—Contn. Sheet.

13/14 4)

(Executive Department)

No. C.

.....192

GENERAL AND REVENUE SECRETARIAT.

(Council Matters)

SUBJECT.

Report of Mr. M. A. Srinivasan on the study of the condition of labourers on the Kolar Gold Field.

CIRCULATED TO THE MEMBERS OF COUNCIL. for perusal

By Order,

16th October.....1930.

Chief Secretary to Government.

(Extract from Minutes of Council Meeting)

3887/16/10 17 First Member of Council. 23/4

3611/3/11 18 Second Member of Council. 12/11/30

16/4 19 Third Member of Council 13/11/30.

12/11/30

1814 (5)

App. F. III—2]

General and Revenue Secretariat | (B) File No. 171 of 1929.

Serial No. 22.

DEWAN'S OFFICE 1826 15. OCT. 1930

Letter No C1.20-57 &
Dated 2).9.930
from D.C Kolar
forwd a report- recd from
Mr M.A. Srinivasaya Regarding
The labour Conditions in the K.G.F.
Sent with Reps.

B
13/10

Report taken back by the D.C. Kolar for making copies & returned on 5.10.30)

The Dy. Comr. Kolar has also sent a typed copy of the Report (omitting a few portions)

(Reports kept in linked file)

CPR 13/10)

The views of the Messrs John Taylor & Sons companies to whom the Dy. Comm. has forwarded a copy of the report may be awaited. The Dy. Comm is also collecting some additional information. Pending receipt of the further report Mat he proposes to send after consulting the Hon'ble Members the papers will be circulated to the Members of Council & to the Secretary to Govt. concerned

Dewan) 14/10

NOTE—Contn. Sheet

WD 02553—50,000—GPB—8-7 30

570.31

(9)

File No. of 193 . | General and Revenue Secretariat

IV The Report has been circulated to the Members of Council and Secretaries to Govt.

V No further action seems necessary until the views of Messrs John Taylor & Sons' Committee are received. It is for orders if the Report need be printed now, or whether it may be printed later after further editing in the light of the opinion of the mining people. (Mr. M.A. Srinivasan may be entrusted with the task of getting it printed, when it is decided upon)

No hurry for printing the report.

CJA 25/11/30

VI The D.C. may be asked whether he has heard from the Mining Board and what are his own further views in the matter

4340.

25/11

VII Submitted with a draft

CJA 26/11/30

Asst Secy.

27/11/30

Issued No 2283 Dt 28.11.30.

7)

General and Revenue Secretariat | File No. | of 1930

Serial No.

25 From

The Deputy Commissioner, Kolar Dist.

C. 7 /30-31 dt 30th Nov 1930.

Forwards a Memorandum from the Executive Committee, Messrs. John Taylor & Sons Committee furnishing the views of the Committee on Mr. A. Srinivasan's report and states that if Govt. desire to have a discussion with Mr Kenneth Taylor as the Committee, a date may be fixed before the 24th December 1930.

Submitted for Orders.

Mr Srinivasan's report is put up in the linked file.

C.S.R.
3/12

26 From the Dy. Comr. Kolar Dt.

No C. dt -12-1930

Forwards his own views on the Memorandum of Messrs. John Taylor & Sons' Committee.

The Dy. Comr. has not sent a copy of the letter addressed by him to the Committee inviting their suggestions [illegible]

A copy of this may also be obtained for reference.

The immediate point for decision seems to be the question of arranging

Please see the file for report
4/12/30

NOTE—Contn. Sheet.

8/

CB File No. 171 1996 of 1929 General and Revenue Secretariat

A Conference with Mr Kenneth Taylor, if need be, some time before 20th Dec.
Some of the main points for discussion seem to be.

(i) Revising the Special Officer's Report, if it is to be published. Portions to be omitted or altered.
(ii) Question of introducing Provident Fund.
(iii) [redacted]
(iv) Opening of a dispensary near Balaghat end
(v) Provision of Maternity beds?

The views of Messrs Taylor & Sons on the several points have been summarised in the "Tabular Statement" attached to their Report.

4900

To the Commr Nagpur Div. the appointment of a "Protector of Labour, K.G.F." the Dy. Comr, Chief Inspector, or Spl. Magte. being appointed as such.

CHIEF SECRETARY
4 DEC. 1930

[redacted]

This is
I sd to be dealt with
the Dev. Secty. Mines
RJ
Telnd. to Devees.
The papers will if appd be transferred to Dev. Branch.

REV. SECRETARIAT
4552
DEVELOPMENT BRANCH.

CJ 4/12

PTO

9552

31

General and Revenue Secretariat | File No. | of 193

Serial No.

DEWAN'S OFFICE 5-3663 5 DEC 1930

31 The Dep. Com. reports that his Hamidia Day will not be available for personal discussion if necessary owing to his visit as per usual account to Baramati. A date has to be fixed according to Dewan's convenience. Before a date is fixed it would perhaps be better if the details are previously discussed in a meeting of concerned if necessary and the points determined for personal discussion. By this many unnecessary time, place with the Dept. if necessary correct may not the 15th to with the personal discussion may be fixed after the return of Hamidia Day for from Baramati. The Dep. Com. may to be written to fix his probable date after the Baramati return.

Dewan.

Sec.

Please Secretary to Third Member

Note—Contn. Sheet.

OFFICE OF THE THIRD MEMBER OF COUNCIL 6 DEC. 1930 No. 6944 2144

WD 02559—G PB—50,000—5.7.30

Third member

Amly 5/12/30

Sec 33 Sec 6/12/30

Dy C.

4552

File No. of 193 | General and Revenue Secretariat

DEWAN'S OFFICE
3187
11 DEC. 1930

DEWAN'S OFFICE
3224
12 DEC 1930

OFFICE OF THE
MEMBER OF COUNCIL
11 DEC. 1930
No. 2238

Mr. Mayhew
Mr. Coltman

36 For perusal & observations

Mr. 6-12-30

39 Please draft

Mr. 13/12/30

38 Draft 13/12/30

37 We may [illegible]

Serial No.

41. Draft D.O. herewith

42. Draft D.O. letter to Mr. Ramanathan for attd. Signature.

Mr 15.12.30

Dev Secy)

43. Draft

Do.

To the D.E. Asst. Dt. Dy. 15-12-30 No. 6246.

States that the Dewan & the Third member of Council will be pleased to discuss the subject with Messrs Kenneth Taylor & Ralph Wye on Friday the 19th Dec. 1930 at 2 p.m. in the Dewan's Chambers, Public Offices if the date & hour are equally convenient to them & request him also to make it convenient to attend.

44. May the file be sent to Mr. Taylor as required in the slip attached

KP. 16/12

Dev Secy)

Mr 16/12/30.

Dewan. Dr 16/12

DEV 3207/E. I.O. Dec. 1930

NOTE—Contn. Sheet

DEWAN'S OFFICE, 11 FEB. 1931

Mr Srinivasan's Report on the Cardamom Culture in the Kolar Gold Fields

45 I went through the Report with Mr Srinivasan and I was first inclined to agree with his suggestion to write a letter as foreshadowed in the Mining Board Agenda. After discussion with the D.C. we came to the conclusion that it was better for us to send it and for Government to have agreed to do so the revised estimate would be submitted. This would have to be sanctioned by Government before we could ask the Taluk and Mining Board about it and arrangements made to print it. A few copies of the unabridged report may be printed for the information of the Board.

OFFICE OF THE THIRD MEMBER OF COUNCIL. 11 FEB. 1931 No. 4667

Note—Contn. Sheet

WD. 9168—G.P.S.—30,000—20-4-29

11/4/31

Serial No.

48 Some draft letter put up by the Dy Comr Kolar, after appl of Dec'ber Nov. 14/11/31.

Dcno 8351 of 16.2.31. to DC, Kolar

States that govt have generally approved of the report as now revised by him & requests him to obtain & submit the remarks, if any, of messrs Kenneth Taylor & Ralph Nye.

GEN. & REVENUE SECRETARIAT 16331 11 MAR [illegible] DEVELOPMENT BRANCH

From the DC, Kolar C.C.7/30-31 of 7.6.31.

Returns the report together with the letter from Mr. Nye communicating the views of the company thereon & also furnishes his remarks on the company's requests.

49 The DC's suggestion to print & publish the report as revised & giving the six points referred to by the company in a memorandum accompanying the report is for orders. Initd KP 12.6.31.

50 The Dy Comr's proposals are for orders. Nov. 12/11/31.

Ker Leer

51. Messrs John Taylor & Sons' Co admit that the revision has removed the "first fair & most" [illegible] objection

NOTE—Contn. Sheet

52. In regard to the points now taken by them, I agree with the Dy Comr, & think:

(1) The six points mentioned in the annexure to the Comrs' letter may be given as foot notes in appropriate places in some form as this

" It is ascertained that the wages of contract labour are now being fixed " etc

- See point (1)

(2) The enclosure may be retained in its present form, as it contains nothing which can be possibly lend itself to mischievous uses. Very much of what is in the report would lose its point without the very considerately worded suggestions on p. 64

53. The report, as now revised, may be published.

1st Member)
Dewan

13 6 31

1 JUNE 1931
2270

15

DEWAN'S MINUTE.

FILE No. 193 .

DEWAN'S OFFICE
6977
3 JUNE 1931

The Kolar Riot

The statement recorded by Sir Walter Lawrence that all communal riots are really meant as protests against Government obviously does not apply to the riot in the Kolar Goldfields. The affair began with a Hindu funeral procession playing music near a mosque, which led to an attack by Mahomedans. As the pay-roll of the mines includes several released Moplah prisoners, the Hindus had every reason to be alarmed at a false report that the Mahomedans were contemplating a fresh attack. The result was that an excited mob of Hindus came in conflict with the Mysore State police, which fired on them and probably thereby saved much more serious consequences. The Mysore authorities have acted with the energy and promptitude which they showed during the strike of last year, and have proved once more that they are fully capable of maintaining order in their territory without the help of British or British-Indian regular or auxiliary troops. At the same time Governments do not gain or increase their reputation through the unpleasant duty of firing on unarmed workmen, and it is earnestly hoped that the Mysore Government, whose reputation is justly second to none in the Indian States, will follow up this unhappy episode by doing something for the workers. The workmen at the Goldfields during the last year have suffered from a long series of fatal rockbursts, culminating in an appalling and disastrous fire. When their normal conditions of work are in addition taken into consideration, it is perfectly clear that the strain to which they are subjected is enough to fray anyone's temper and to promote violence and other bad habits. Better housing, better, safer and healthier conditions of work, and increased spare-time amenities might not abolish labour trouble, but they would be bound to act in that direction, as they have done elsewhere in India.

Y of India
12-6-31

54. I Member may kindly
Complements for Hindi
perusal.

55. I wonder if any action has
been or is being taken on
the Report of Labour
Commissioner at the field.
We can see the other detail
in the report at the L.C.
soon as Labi. [illegible]
13-6-31

56. In what Stage is the
Report? Arrangements for
publishing it early and for giving
effect to the recommendations
made it it have to be
made.
Dear Secy
with Compliments
[illegible]
13.6.31

57. Refer, at once
[illegible]
13 6 31

7767
12.6

58 The revised Report is put
up separately, with some suggestion
that it may be published

2299

60. [illegible]
17/6. [illegible] 19 6 31

1st Member
Dewan

59. [illegible]
Times 16/6/31

Serial No.

61. Subd. with a draft for consideration
Mukh
20.6.31

62 Before sending the MS. Report for printing, it seems desirable to send these papers to Mr M.G. Srinivasan with a request that the footnotes may be added at the appropriate places as suggested by Mr Dewley about in para 62. The additions to be made may first be pencilled by Mr Dewley and Members of Ja ority

Mukh
20/6/31

Dewley

63 Action may be taken as suggested

N.N.
22 6 31

64. Please put up a draft D.O. letter to Mr Mad. sending these papers. MN
23/6/31

65. Subd. with a dft. D.O. An alternative draft is put up to avoid sending the entire file
29.6.31

66. This may please be sent to Mr A Srinivasan
D. 11250 of 30.6.31.
MN
29/6/31

NOTE—Contn. Sheet

WD 02553—50,000—GPB—8-7 30

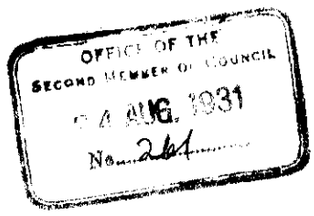
Forwards the revised report for incorporating therein as footnotes the six points referred to:

D796

Office of the Dewan of Mysore,

NOTE.

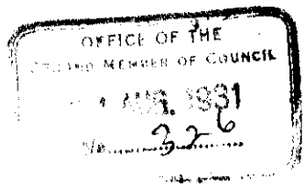
Dated 24th August 1931.



D219.
24 AUG. 1931

67 It is desirable to publish early Mr. M.A. Srinivasan's report on labour conditions on the Kolar Gold Fields. I believe that some of ~~its~~ his suggestions form part of the recommendations of the Whitley Commission and that they have been also given effect to by the Gold Mining Companies. There are, I think, some proposals in the report on which action has to be taken by Government. If the adoption of these proposals involves expenditure, we shall require time to give effect to them. ~~You~~ We may make suitable observations and publish the report as promptly as possible.

Mysle
24.8.31



The Second Member of Council
with compliments.

69 The Council file is put up for perusal. Mr. M.A. Srinivasan has been reminded on 10/8/31 about return of his Kolar Report and his reply dated 11/8/31 is for their perusal. He has again been reminded today.

Secl Member.

68 Please put up the papers early

SPR 24/8

MSr 24-8-31 70. The matter has been delayed somewhat & Mr. M.A.S will be reminded again - it should not take more than a week's time 24/8/31

Please submit to Dewan for perusal SPR 25/8

General and Revenue Secretariat | File No. | of 193

Serial No.

71. Sir Kris Perusal
Mdr
26/8/31

Dewan)

1456.
26. AUG. 1931

72. Mudr 26.8.31

Sir A
Please remind by D.O.
if not read by 10-Sept.-31.
Mudr
1/9/31

73. Draft D.O. reminder submitted.
Mudr
1/9/31

Jsong
74. Mdr
1/9/31

GENERAL & REVENUE SECRETARIAT
1 SEP. 1931
DEVELOPMENT BRANCH.

Reminded.

From Mr. M. A. Srinivasan dt (8-9-31)
Observes that material alterations have been made in this Report, That the omissions made detract seriously from the value of the Report & Suggests that the entire file may be sent to him with the omissions decided upon, to enable him to incorporate the points referred to or otherwise the entire work of revision be got done by one agency. to avoid further discrepancies in the published matter.
Subd. for orders
Mudr
22.9.31

TYPING SECTION
1 SEP. 1931
GEN'L & REV SECTT.

75 Mr M.A. Srinivasan's reply is for Kris perusal.

76 The report as first prepared by Mr Srinivasan was edited by Mr Dy Commissioner of Kolar in

NOTE—Contn. Sheet

WD 02553—50,000—GPB—8-7 30

accordance with the instructions of the Member in charge who discussed the subject with the Mining Board authorities. In the end it was decided that the report as finally edited by the Director might be adopted with the 6 permissible which the Mining Board were asked to have already taken action in connection as footnotes in their appropriate places. Mr Srinivasan as the officer who prepared the report was requested to do this; but apparently he found himself unable to do so as in his opinion the report has, in its final edition, been mutilated.

7. As the report in its finally edited form has been approved by the Member in charge and what is now required is the addition of only the footnotes and as the Director of Kolar has dealt with it in all its several stages, it is for orders if he may be requested to go through the report once again, incorporate the footnotes and render it possible for being printed.

8. In his minute of 24/8/37 the Member in charge directed that the report may be published with suitable observations. In this

General and Revenue Secretariat | File No. | of 193

Serial No.

Case after the report is received back from the Dy Censor it would have to be considered in Council perhaps and orders passed on the several points raised therein. If this is approved establishment of points and other questions will be prepared & submitted.

79 If approved this report may be sent immediately to the Dy Censor for needful action in the first instance

1.10.31

Deuske
2nd Member

80 I think the matter should be expedited & a definite answer given to the interpellation for the Delhi Session. Mr. M.A. Srinivasan may be asked to come over here for a day or two - to make the changes here after all the materials. It is necessary that there should be no further delay in regard to

B.S/4/

80 Submitted the file in person and explained the reasons for the delay in the publication of the report.

MK
30/11

NOTE—Contn. Sheet

WD 02553—50,000—GPB—8-7-30

File

File No. of 193 General and Revenue Secretariat

DEWAN'S OFFICE 4119 - DEC. 1931

82 As personally instructed by 2nd Member, I have had the amended report, previously approved by Diwan and Member, printed with foot-notes where necessary. Mr. Srinivasan has added to make the foot-notes in appropriate places which he kindly did.

83 Orders may issue to place the printed copies on the press table. 3 copies are submitted herewith for favour of perusal.

2nd Member
&
Diwan

MS
8/12/31

84 May be placed on the Press Table at once
I have already given a copy to the Dewan

A

SVR
8/12

85. Mulk
9(12/3)

MS
9/12

Please let me have a copy of this report
MRS
9.12.31

A. Please attend to this.

86.

87 It is now necessary to consider action to be taken on the several points raised in this report. - The Dewan's Note of 24.8.31.

88 Please go through the Report and make out a list of points & issues
at Early.
MS
11/12/31

89.
Mr. M. Kk I have gone through the report. Important portions have been marked, ~~in the Report~~. Please look up a.88 and submit
Kk
5/1/32

General and Revenue Secretariat | File No. | of 193 .

Serial No.

90. The file is putup,
As instructed.
Attention is respectfully
invited to the Summary
given on pages 56-58
of the Report

11-1-32

91. The Summary should be checked with the body of the report and a responsibility sheet should be prepared showing the departments which have to take action to give effect to the several proposals. It is also necessary to issue a fort. after receiving the reports — the responsibility sheet may be an appendix to it. Please see that this is attended to early.

92. It is also necessary that 50 copies of the Summary may be printed separately (in cyclostyle) together with the photographic prints. Action may be taken for the

11/1

NOTE—Contn. Sheet.

WD 70—GBPM—60,000—13/8-31

M463

of 193

General and Revenue Secretariat

93 A Statement is sent summarising & classifying all the recommendations made in the Report. Orders are solicited on the points suggested in the Statement.

94 A dft. so will have to be put up after orders are passed on the several points

95 A dft. is put up requesting the Supt. Govt. printing & Stationery to print & supply fifty copies of Mr. Srinivasan's Final Report.

Parker 22.1.32

For orders...

MRS 23.1.32

Secy

96 Reference is invited to the Statement put up on many of the items included in the Summary recommendations in Mr Srinivasan's report. The Companies have already taken such action as is possible. There are some important matters in which the Govt. will have to take action. The most important one relating to the Control of Indebtedness by legislation. The Companies are in entire sympathy with the recommendation made. This will be referred to the Ly. Govts for a full Report. Next in importance is the Drink Evil. Govt. action can only be indirect. Removal of shops would mean perhaps affect the Sales and financially inexpedient but the proposal is

Serial No.

4509.

undoubtedly sound. However - nothing further can be done without the co-operation of the licensing authorities and they are not prepared to go much further than what they are doing in a small way -

97 The other matters are of comparatively minor significance and action apparently is being taken to the extent possible -

98 As regards the publication of the report in its original form, I agree that it is necessary to have a few copies of the report in its original form for the information and reference of Govt.

MK
29.1.32

(1st member)

WD 70—GBPM—60,000—13-8-31

Serial No.

99 It is not necessary to print the report again. The changes made are few and the report as now printed will do.

100 A brief order referring to the appointment of a Special Officer for studying the labour problems in the Kolar Gold Fields and to the publication of his report and its having been placed on the table of the Legislative Council at the last session, making suitable observations on his recommendations and appreciating the action on them so far taken and proposed to be taken by the Companies and the work of Mr. Srinivasan may be put up. Early action in regard to matters stated to be under the consideration of the Companies and of the Welfare Organization has to be required to be taken.

101 It is not now possible to pass final orders on some of the suggestions in the report and they will have to be reserved for further consideration.

102 The observations to be made on the recommendations - these may be taken as in the summary in the printed report - may be as under:-

Payment of attendance bonus to contract labour, as is now being paid to Company Labour.

The Companies have arranged to grant attendance bonus to underground contractors' labour.

103 Weekly payment of wages.

Monthly payments have been altered to fortnightly payments.

WD 2087—GRs—500—25-5-31

Serial No.

104 Improvement of the income of families by promoting subsidiary occupations for unemployed and part-employed members by encouragement, among other things, of -

(a) Hand Spinning,
(b) Making of Bamboo Thattis, Bamboo hats, Baskets, etc., required by the Mines,
(c) Cultivation of vegetable plots and of plots of land in the neighbourhood.

It is reported that bamboos suitable for making thattis, etc., are available only at a long distance from the Mines and it is not therefore possible to organise a subsidiary industry requiring this raw material. Kitchen gardens in these Lines are, it is reported, not practicable and are also considered not desirable on sanitary grounds. The possibility of allotments in suitable localities sufficiently far from the working areas will be examined by the Deputy Commissioner in consultation with the authorities of the Mines. The Director of Industries & Commerce is requested to report if a hand-spinning and hand weaving centre could be organized in the Fields.

105 Licensing the profession of money-lending providing for -

(a) the regulation of the rate of interest,
(b) the use of approved bi-lingual (Tamil and English)
(c) the maintenance of clear accounts in Tamil or English,
(d) the suppression of "Double-bonds, blank bonds and other reputed malpractices,
(e) the recovery of loans in easy instalments by deduction from wages.

Conversion of the existing incubus of debt into a more reasonable amount under the new scheme.

More liberal grant of loans and advances to bonafide employees in redemption of debts with the Sowcars.

WD 2087—GPS—500—25-5-31

Serial No.

More liberal use of the Usurious Loans Regulation.

The Companies welcome any action that could be taken for the better control of money-lenders and for the relief of debtors. What measures can be adopted for achieving the objects of these suggestions require examination and the recommendations are reserved for separate consideration.

106 Starting of cheap co-operative provision and cloth stores.

This, it is stated, will be considered by the Welfare Organization.

107 Effective exemption from attachment of the wages of all unskilled labour, and of a minimum amount of the wages of skilled labour.

What relief can be afforded on the lines of this suggestion will be separately examined.

108 Improvement of drainage in Cooly Lines.

The question of drainage is receiving the attention of the Sanitary Department and of the authorities of the Mines, and the Companies state that improvements in it will continue to be made.

109 Building of concrete or masonry housing in place of present "Thatti" huts.

It is reported that the Companies will arrange for extra space for kitchens and for putting up pandals in front and ~~to~~ provide a new type of roofing. Any material improvement in housing is a question involving large outlay of funds and can only be attempted gradually. When new constructions are undertaken, the

WD 2087—GPS—500—25-5-31

Serial No.

Companies are requested to consider the desirability of providing better built structures.

110 Improvement of the comforts and amenities in the Lines by -

(a) providing electric lights,
(b) planting of shade and fruit trees, e.g., Rain-tree, Gold Mohur, Jacqueranda, Algaroba, Mango, Papaya and Jackfruit.
(c) providing parks and play-grounds,
(d) providing facilities for bathing and washing clothes near the Lines,
(e) encouraging well-kept back-yard and kitchen gardens.

(a) and (d).- It is reported that these suggestions have been accepted and action taken thereon.

(b) and (c).- These recommendations are favourably considered by the Companies and will be dealt with by the Welfare Organization.

(e) Kitchen gardens in the Lines are not considered practicable.

111 Shifting of the Corgaum "Cyanide" line from the present locality.

This suggestion is under the consideration of the Companies.

112 Improvement of the sanitation, conservancy, lighting and water-supply of the cooly colonies in the Sanitary Board area.

Improving the amenities of these Cooly "Colonies" in the same manner as suggested above in respect of the "Lines".

The Sanitary Board is devoting special attention to improve the sanitation of the Lines. An estimate for providing Bethamangala water to Kasikam Colony has been sanctioned by Government. The Sanitary Board have sanctioned a scheme for improving the lighting of the Colonies.

Improving the amenities of these Cooly "Colonies" in the same manner as suggested

NOTE— Contn. Sheet.

WD 2087—GPB—500—25-5-31

Serial No.

113 Extension of the supply of milk to ill-nourished children.

This will be considered by the Welfare Organization.

114 Provision of Creches for children of working women,

grant of Maternity Benefit to women employees.

The Deputy Commissioner is requested to report the number of ~~xxx~~ women employed and the need for measures of the kind suggested in these recommendations.

115 Increased use of Safety-First posters, printed in the Vernacular, with pictures of more local appeal.

The suggestion has been made that the illustrations in the booklet in use explaining the right and wrong way of doing things could usefully be reproduced in the form of posters. The Companies are requested to consider this proposal and state if it cannot be adopted with advantage.

116 Opening of a dispensary near the Balaghat end of the Field.

The Special Officer states that there is need for a dispensary to serve the population at the northern end of the Mining area and the Companies consider that they need not provide this dispensary. The Senior Surgeon is requested to examine this matter and submit a report on it.

117 Inauguration of a Provident Fund for all employees.

The Companies state that there is provision in the Service Gratuity Scheme for retirement

WD 2087—GPS—500—25-5-31

Serial No.

on ~~xxxxxxx~~ grounds of sickness or old age and that if it is possible, the benefits under this scheme will be improved. They are requested to state what improvements in the scheme are proposed to be made to make the Gratuity Scheme serve, as far as possible, the purposes of a Provident Fund.

118 Improving the staff and accommodation of Primary Schools in the area.

Provision of Telugu schools for children of sweeper families.

Starting a large Technical School in the Field with facilities for training in useful crafts and vocations and in the use of mechanical appliances including mining appliances.

Opening of continuation Schools and Night-Schools.

The question of Night-Schools is stated to be under the consideration of the Welfare Organization. The other suggestions require examination and the Director of Public Instruction is requested to report on the recommendations of the Special Officer with particular reference to what may be considered as the responsibility of the Companies in carrying out the measures proposed.

119 Issue of Hot Tea in the evenings at tea shops in the Lines and Colonies, enlisting the help if available of the Indian Tea Cess Committee.

Providing free Cinema shows of approved instructional and devotional films including those understood to be available with the Indian Central and Provincial Governments.

Organizing "Kalakshepams", "Bhajanas", lectures, etc., and music and folk-plays suited to the local taste.

Reviving the local Temperance Society and strengthening temperance propaganda

WD 2087—GPB—500—25-5-31

Serial No.

with the aid, if available, of the Bangalore Temperance Federation.

Constitution of a Joint-Committee for the devotion of continuous attention to, and the periodical review of, welfare work among the workpeople.

All these recommendations, it is reported, will be considered by the Welfare Organization.

DEWAN'S OFFICE 5972 - MAR 1932

120 Reorganization of the Line Panchayets on a more really local basis and utilising them for the free representation of complaints and grievances, and of suggestions for the improvement of working and living conditions.

This suggestion$ has been accepted by the Companies and given effect to in constituting new Bodies.

121 The case has to be submitted to the Dewan. In view of its importance, it may be submitted to His Highness.

MK 9/3 9/3/32

Dewan)

122 9-3-32

MK 10/3/32

Mr K.B. 10/3

123 Submitted a draft G.O. and a D.R.D. for consideration.
K.B. 17.3.32
MK. 17.3.32.

D.R. Please type draft as dictated MK 25/3/32

WD 2087—GPB—500—25-5-31 124

General and Revenue Secretariat | File No. 2k | 796 of 193 | 1143

Serial No.

12 Please have clean typed drafts prepared as revised. Please flag reference which in the draft for D.F.N. Mudaliar

M 4
28.3.32

126 Subject with typed D.F.N & draft &c.

Sinha
30.3.32

30/3

127 In approval and hence
submitted.

Dew Sec

M
30/3/32

OFFICE OF THE
1 APR 1932
No. 5869

128 D.F.N and draft orders are submitted for approval.

(Finance Member)

M
1.4.32
114

129
Minute
1/4/32
M
2/4
2/4

DEWAN'S OFFICE
5773
APR. 1932

130 Subject with S.N.

Sinha
4.4.32
Dev. Secy)
Dewan)

4/4/32
M
4/4

5-4-32

NOTE—Contn. Sheet.

Submitted to His Highness.

I submit herewith a Final note by the First Member of Council on the subject of Mr. A.A. Sreenivasan's report on the Economic and Social conditions of Labour on the Kolar Gold Fields, for His Highness' gracious approval.

Mirza M. Ismail
Dewan.

Bangalore.
5-4-April 1932.

Final Note by the First Member of Council.

Subject:—

Mr. M. A. Sreenivasan's Report on the Economic and Social conditions of Labour on the Kolar Gold Fields.

In accordance with His Highness' orders dated 25th May 1930, Mr. M. A. Sreenivasan, Assistant Commissioner, was placed on special duty to study the economic and social conditions of the labour employed on the Kolar Gold Fields and to suggest measures for improving them .

Mr. Sreenivasan made a comprehensive study of the subject in all its aspects and has submitted his report. His suggestions and recommendations are summarised at pages 56 to 58 of the report.

A copy of the report was furnished to the Mining Authorities and they have already given effect to such of the recommendations made therein as could be brought into force immediately and some of the suggestions are under the consideration of their Welfare Organization.

The draft herewith submitted, indicates the action taken and to be taken on the several measures suggested in the report and it may be graciously approved.

Bangalore,
1st April 1932.

MEMBER OF COUNCIL.

Record of Cases submitted for the Orders of His Highness the Maharaja.

Subject.

Draft order dealing with the report on the economic and social conditions of labour in the Kolar Gold Fields by Mr. M.A.Srinivasan, Special Officer.

Order.

KRW
9/4/32.

369
HH

General and Revenue
Secretariat.

(1113)

Draft order dealing with the report on the economic and Social Condition of labour in the Kolar Goldfields by Mr. M.N. Srinivasan, Special Officer

(*)

31. All urgent or confidential files returned with His Highness' orders may in the absence of instructions or indications to the contrary, be ordinarily circulated to the Members of Council for perusal after the issue of orders.

33. The Secretaries concerned should see that orders in the cases referred to above are issued at once and that the files are returned immediately after to the Chief Secretary for circulation to the Members.

34. In all other cases, the files will first be circulated to the Members of Council at Headquarters and then sent to the Secretariat concerned for the issue of orders.

Circulated to Members of Council for perusal of His Highness' orders before*/after issue of orders. (*Vide Rules* 31, 33 and 34 of the Subsidiary Rules for the conduct of business of Council in the Manual of Council Rules and Procedure.)

Chief Secretary to Government.

Through the Secretary to Government,

Dev Department. 11/4

6154
12/4

FIRST MEMBER OF COUNCIL. 12/4/32

SECOND MEMBER OF COUNCIL. 12/4/32

8620
12/4

Dev. Secy. with Compts.

12/4/32

13/4/32

12/4

NOTE.—Contn. sheet

1443

App. [illegible]. III—2]

General and Revenue Secretariat

File No. 369 of 1930.

Serial No.	
9	

G.O. No. D. 5192-200 | 20.4.32

Passed orders on Mr. M. A. Srinivasan's Report on the conditions of Labour in the K.S.T.

May the file be closed at this stage? The reports have been called on the several points referred to Heads of Depts. etc. in the App. to the G.O. may perhaps be dealt with in separate files.

Initials 30.4.32

Initials 30/4/32

Initials B.D.C.

SUMMARY OF RECOMMENDATIONS.

		Reference to page of the Report.	Officers responsible for taking necessary action.
I			
1. Absenteeism.	Payment of attendance bonus to contract labour, as is now being paid to Company Labour.	6-9, 17	The Mining Companies.
2.	Weekly payment of wages.	21	
3.	More liberal grant of loans and advances to *bonafide* employees in redemption of debts with the Sowcars.	22	
4	Building of concrete or masonry housing in place of the present "Thatti" huts.	32-34	
5.	Shifting of the Oorgaum "Cyanide" line from the present Locality.	37	
6. Infant and Maternal welfare.	(*a*) Extension of the supply of milk to ill-nourished children, (*b*) provision of Creches for children of working women, (*c*) grant of Maternity benefit to women employees.	41 43-44	
Industrial Safety.	Increased use of Safety-First posters, printed in the Vernacular, with pictures of more local appeal.	44-46	
8. Provident Fund.	Inauguration of a Provident Fund for all employees.	48-49	
9. Labour Organisation.	Reorganisation of the Mine Panchayets on a more really elective basis and utilising them for the free representation of complaints and grievances, and of suggestions for the improvement of working and living conditions.	55	
10. Sick pay contribution	~~of the sick pay rates.~~ The unfair levy could be discouraged by warning the contractors on the one hand and suitably notifying to the labourers on the other that the contractor's labour contribution to sick pay is only an anna a month.	48	
II			
1. Housing and Sanitation.	Improvement of drainage in Cooly lines.	31.	The K.G.F. Sanitary Board.
2.	Improvement of the comforts and amenities in the Lines by— (*a*) providing electric lights, (*b*) planting of shade and fruit trees *e.g.*, Rain tree, Gold Mohur, Jacqueranda, Algaroba, Mango, Papaya and Jackfruit, (*c*) providing parks and play-grounds, (*d*) providing facilities for bathing and washing clothes near the Lines, (*e*) encouraging well-kept back-yard kitchen-gardens.	35-37	
3.	Improvement of the sanitation, conservancy, lighting and water-supply of the cooly colonies in the Sanitary Board area.	38-39	
4.	Improving the amenities of these Cooly "Colonies" in the same manner as suggested above in respect of the "Lines."		
5. Education.	Improving the staff and accommodation of Primary Schools in the area. Provision of Telugu Schools for children of sweeper families.	49.	

Remarks

Orders.

Items 1 to 10 may be referred to the Mining Authorities for sympathetic consideration and for a report in due course of action taken or proposed to be taken in respect of each of them. The D.C. may also be requested to cooperate as far as possible.

(1) Underground contract labour has been made eligible for attendance bonus since 1st Dec. 1930. It is not clear whether the Mining Authorities have considered it unnecessary to extend the concession to surface contract labour

(2) Fortnightly payment of wages has been arranged for by all the companies since 1st Dec.

No action is called for on items (1) & (2) as the mining Companies have taken such action as is possible under the circumstances. on item (3) also. The Exve member has stated that advances for liquidating existing debts is sympathetically viewed by the companies (Para 5). It is not necessary to refer this matter again to the Companies.

As regards item (4) Concrete masonry houses. The Exve member has dealt fully with the difficulties in the way of accepting the suggestion. Vide his remarks under Housing & Sanitation in the memorandum Subd of Item. (Vide pages 7 & 10 - Pg T) and particularly page 8 - portion marked A. The subject is controversial and should be kept open for the Employers for disposal.

Item (5) Shifting of overcrowded Gaiwadi lines. The mining Company states that it was under their consideration. No action necessary.

Item (6) (a) is under the Control of the Welfare organisation. (b) the Companies regard it as unnecessary as women Employees are few. Vide page 27

Item (7) The Companies say that it is impossible to get the posts of the Sub. I think it is not correct. They may be asked to reconsider their view.

As regards (8) - Provident Fund - Companies say that this cannot be introduced for reasons given - pages 18 etc. No action necessary on (9) & (10) - as the Companies have afforded the necessary relief the subject permits.

The panchayets are said to have been recognised. No action seems necessary.

II. (1) This should receive the attention of the Sanitary Bd. The Companies disclaim responsibility. I should think they can do so completely - The Bd should levy higher taxes -

(2) (a) - has been started
(b) under the Control of the Welfare organisation
(c) as above
(d) Started already
(e) Reports not received.

(3) May be referred to K.S.T. Sanitary Bd.

(4) Question of funds -

(5) May be referred to Dir of Edn. for proposals -

Items 1 to 7 may be referred to the K.S.T. Sanitary Bd. for necessary action in consultation with the Mining Authorities wherever necessary.

It is mentioned in the Report that the Sanitary Bd. is handicapped from want of funds. It may not be possible for the Bd. to take adequate steps on the lines suggested due to financial limitations. The L.S.G. Dept. may perhaps consider the feasibility of sanctioning a loan or a grant to the Board.

		Refer to the body of the Report page	Authority who has to take action	
	Making the Lines more attractive as suggested under Housing and Sanitation."			
	~~They have not even one~~. Some of the Masikam lines have no convenient water-supply and the occupants have to go a long distance for water.	39		
III 1.	Starting of cheap co-operative provision and cloth stores.	26	Registrar of coop. Societies.	The Reg[illegible] feasible
2. Medical Relief.	Opening of a dispensary near the Balaghat end of the Field.	47	Senior Surgeon	A The consan would next
3.	Starting a large Technical School in the Field with facilities for training in useful crafts and vocations and in the use of mechanical appliances including mining appliances.	49-50	Director of Industries	
4.	Opening of continuation Schools and Night Schools.	50	Director of Public Instruction	upa Sch and the contrib
5.	~~nearer the Field had long been felt~~. A High School has just been opened at Bowringpet and if a Tamil Section is started in it and poor students are given Railway Season Tickets to Bowringpet, it would meet this need.	50	— do —	A repo on the Educn.
IV 1. Family Income and Expenditure.	Improvement of the income of families by promoting subsidiary occupations for unemployed and part-employed members by encouragement, among other things, of— (a) Hand Spinning, (b) Making of Bamboo Thatties, Bamboo hats, Baskets, etc., required by the Mines. (c) Cultivation of vegetable plots and of plots of land in the neighbourhood.	17, 18		This co ment. o duty for is Suff Steps a If he he ma and le
2. Indebtedness.	Licensing the profession of money-lending providing for— (a) the regulation of the rate of interest, (b) the use of approved bi-lingual (Tamil and English), (c) the maintenance of clear accounts in Tamil or English, (d) the suppression of "Double-bonds" blank bonds and other reputed malpractices, (e) the recovery of loans in easy instalments by deduction from wages.	24		2 + 3.
3.	Conversion of the existing incubus of debt into a more reasonable amount under the new scheme.	25		
4.	(a) Effective exemption from attachment of the wages of all unskilled labour, ~~and~~ (b) a minimum amount of the wages of skilled labour.	27		4 (a) As f of m actio (b) The civi by t
5.	More liberal use of the Usurious Loans Regulation.	26		

Remarks

Orders.

Item (7) may be referred to the Govt. Members for report. Consider.

may be requested to see what action is
in consultation with the companies

S.S. may be requested to report in
lation with the Sanit. Bd. whether it
be possible to open a dispensary during
ear.
The Dis. Sch. may be requested to draw
me & also consult the Mining Authorities
Sanit. Bd. as to what extent may com
be towards the expenses of a School.

t may be called for from the D.P.O.
hese proposals may be referred to the
rr. for action.

es under the Scheme of Economic Develop-
- of the late Economic Supdts. is on Special
popularising electric installations. It
ted that he may be required to see what
e feasible in the direction indicated.
s appointed for a specific period, say a year
also be able to attend to the "welfare"
mperance work (items 6, 7 and 9)

This seems to require legislation
& may perhaps be examined by
the Protection Bar.

e Mining Authorities have prepared lists
unskilled labourers ~~which~~ with no further
i seems necessary.
proposal involves an amendment of the
procedure code & may perhaps be examined
e P.P.O. Bar. in consultation with the Tehsil Court.

Rep. may be Consulted.

Yes.

Technical School - Opening. This is a question of funds. It may not be possible to find funds now. The mining Companies Consider that this should be dealt with by Govt. (vide pages 28 & 29. The D.P.O. may however examine this.
Yes.

This is not the function of the Govt. The labour is mostly outside labour and ~~the mines~~ ~~have no permanent character~~ State aid on a large scale will be needed for. The Companies Sch. Subsidise. (vide their remarks on pages 23 & 24)

This is an important matter & has to be taken up by Govt.

Require Examn & Consideration.

6. Reviving the local Temperance Society and strengthening temperance propaganda, with the aid, if available, of the Bangalore Temperance Federation.

7. Issue of Hot Tea in the evenings at tea-shops in the Lines and Colonies, enlisting the help if available of the Indian Tea Cess Committee.

Temperance.

8. Constitution of a Joint Committee for the devotion of continuous attention to, and the periodical review of, welfare work among the workpeople.

9. Providing free Cinema shows of approved instructional and devotional films including those understood to be available with the Indian Central and Provincial Governments.

Mental and Moral Welfare.

Organising "Kalakshepams," Bhajanas, lectures, etc. and music and folk-plays suited to the local taste.

It would be a great advantage if a definite policy of allotting as much land as is available to the Mining employees on suitable terms of tenure is decided upon and pursued by the Mining Companies on the one hand and the Government, on the other.

A liberal housing programme spread over, say, three to five years and commenced without delay, appears to me to be an important desideratum.

Improvement of the comforts and amenities in the Lines.

Amendment of the Mines Regulation with a view to fix the maximum number of hours of work ordinarily of a labourer in the mining industry, the duration of overtime work that may be permitted and overtime wages.

page

53

50-53.

53-54

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Mining

Remarks

[redacted] Labour

See Remarks agst. item 1.

[redacted] has replied [redacted] Company's welfare organisation. We may ascertain what further action has been taken in this connection.

[redacted] Labour may be requested to see how committee is constituted.

This may perhaps be made one of the functions of the above committee, who perhaps be allowed a subvention for the purpose by the Mining Authorities. The Registrar of Co. may perhaps be asked to see what is feasible in consultation with the Labour Comr., the Mining Authorities.

[redacted] 30 - (Flag T). We may ascertain whether the welfare organisation has been started and what work it has been doing so far.

Deputy Comr. may perhaps be requested to consult the Mining Authorities and submit a report as to what action is feasible in respect of these two items.

[redacted] necessary.

it is desirable to amend the Regulation may be considered in the Geology & Mining Dept. after in consultation with the Mining Companies.

[redacted] Inspr. of Mines may be consulted.

MS
29/1/32

The cooperative Societies started by the Mines on account of defalcations. If these Societies are organised by the Companies themselves (say, on the model of the Comptroller's Office coop. society) there is no reason why they should not have better control and the advantage would be that the dues to the Societies may be deducted from wages. The question of starting Societies controlled by the Mines Dept. may perhaps be suggested to the Companies by the Registrar of Co.

loans on [redacted] wages.

JMS
23.1.32

Remarks

Orders.

See Remarks agst. item 1.

6 & 7 - Have been replies of the Companies the Welfare organisation. We may ascertain what further action has been taken in this connection

T. Kolar may be requested to see committee is constituted.

This may perhaps be made one nctions of the above committee, who rhaps be allowed a subvention rpose by the Mining Authorities The Registrar of Co. may perhaps d to see what is feasible in ation with the Labour Comr. the Mining Authorities.

Vide page 30 - (Flag T). We may ascertain whether next the Welfare organisation has been established and what work it has been able to do so far.

pety Comr. may perhaps be ed to consult the Mining rities and submit a report what action is feasible pect of these two items.

No action necessary.

it is desirable to amend es Regulation may be ead in the Geology & Mining after in consultation the Mining Companies.

The Chief Inspr of mines may be consulted

MS
29/1/32

The cooperative Societies started by the s on account of defalcations. If ve Societies are organised by the ompanies themselves (say, on the Comptroller's Office coop. society) there oom why they should not have better advantage would be the ones to the y be deducted from wages. The of starting societies controlled by the ff may perhaps be suggested to the rities the Regr of Co.

loans may be granted on the security of wages + MS 23.1.32

1050/CS.171-29-19
8/9/30

To

The Deputy Commissioner,

Kolar District.

Subject:- Enquiry into the condition of labourers on the K.G.F.

Sir,

I am directed to invite reference to correspondence ending with G.O.No.778-9/C.S. 171-29-19 dated 15th August 1930 extending the period of special duty of Mr. M. A. Srinivasan till 24th August 1930.

No report has yet been received by Government regarding the work done by Mr. Srinivasan and I am to request that it may be kindly submitted very early with your remarks thereon.

I have etc.,

Chief Secy. to Govt.

B.K.M.

OFFICE OF THE COMPTROLLER TO THE GOVERNMENT
OF HIS HIGHNESS THE MAHARAJA OF MYSORE,

No. ~~Ext.~~ 295 E.S 1/one. Bangalore, dated 8th September 1930.

CB. 715.

From

S. SHAMANNA, Esq., B.A.,
Comptroller to the Government of
His Highness the Maharaja of Mysore,
Bangalore.

CB. 171-29-10

To

Rajasevaparayana
B. Sreenivasa Iyengar, Esq., B.A., B.L.,
Secretary to the Government of Mysore,
Financial Department, Bangalore.

Sir,

I have the honor to forward herewith, for favourable consideration, an application from Mr. M. A. Sreenivasan, for the grant of deputation allowance during the period he was deputed for Special Duty in the Kolar Gold Field.

I have the honor to be,
Sir,
Your most obedient servant,

S. Shamanna
Comptroller.

FINANCIAL

CB. 1079

MSR

Bangalore,
Dated 5th September 1930.

From

M. A. Sreenivasan, Esq., B.A.,
Assistant Comptroller,
Bangalore.

To

Rajasevaparayana
B. Sreenivasa Iyengar, Esq., B.A., B.L.,
Secretary to the Government of Mysore,
Financial Department, Bangalore.

Through the Comptroller in Mysore, Bangalore.

Sir,

In Government Order No.4612-4/C.B.171-29-1 dated 13th June 1930 Government were pleased to allow me to draw, during the period of my Special Duty in the Kolar Gold Field, the emoluments which I was then drawing as Assistant Comptroller.

The Comptroller's Office has, however, disallowed from my bills Rs.50/- C.A. which I was drawing as Assistant Comptroller prior to my going on Special Duty.

I beg therefore to request that if the C.A. of Rs.50/- cannot be admitted, I may be permitted to draw the usual deputation allowance for the period of my deputation on Special Duty in the Kolar Gold Field.

I have the honor to be,
Sir,
Your most obedient servant,

M A Sreenivasan
Assistant Comptroller.

In all future correspondence please quote this
No. C.1.C. 20-548/30-31.
Encls. One

OFFICE OF THE DEPUTY COMMISSIONER,
KOLAR DISTRICT.

Dated, Kolar, the 12th September *19*30.

FROM

A. V. RAMANATHAN, ESQ., B.A.,
Deputy Commissioner,
Kolar District.

To N. Madhava Rao, Esq., B.A., B.L.,
Chief SECRETARY TO GOVERNMENT OF MYSORE,
~~Department~~
Bangalore.

CS 980.

CHIEF SECRETARY, 19 SEP. 1930

SIR,

With reference to your letter No. 1050 C.B. 1-11-29 dated the 6/8th September 1930 calling for report of the Special Officer on the Labour conditions on the Kolar Gold Field, I have the honour to state that Mr. M.A. Sreenivasan in his letter of the 10th instant writes to me that he has not completed fairtyping the report and that it will be submitted by the 20th instant. Copy of his letter is enclosed.

I have the honour to be,
S i r,
Your most obedient Servant,

Deputy Commissioner,
Kolar District.

s.r.s.

20 Gen ccg with Compliments
for information
13/9/30.
15/9/30

D.O. letter dated the 10th September 1930 from Mr. M.A. Sreeni-
-vasan, Assistant Comptroller, Bangalore, to the Deputy --
Commissioner, Kolar District.

I have your telegram of date.

The Report is being typed now in my office, but as the work has to be done in addition to the usual work, progress has been very slow. I expect to be able to get it completed and sent to you by Saturday the 20th instant.

Please do pardon me for the delay. I am just as impatient of it.

With sincere regards.

"C o p y"

Yours Deputy Commissioner,
Kolar District.

s.r.s.

1181/CA. 171-29-4.

To

Dt 19/9/30

The Comptroller to Government,
through Financial Sectt.

Sir,

With reference to your letter No.295/E.S. dated 8th September 1930, forwarding for favourable consideration an application from Mr. M. A. Srinivasan requesting that in case he could not be permitted to draw during his recent special duty, ~~the conveyance~~ the C.A. ~~allowance~~ of Rs 50 which he was drawing as Asst. Comptroller, he might be granted a deputation allowance, I am directed to invite reference to Government Order No.4612-4/C.B. 171-29-6 dated 13th June 1930, permitting Mr. Srinivasan to draw during the period of his special duty, the emoluments which he was drawing at the time as Asst. Comptroller, and to state that it was the intention of Government that Mr.Srinivasan should be permitted to draw during the period all the allowances including the C.A. which he was in receipt of as Assistant Comptroller at the time. He may therefore be allowed to draw the C.A. of Rs. 50/- also during his special duty.

I have etc.,

Chief Secretary to Govt.

copy forwarded by
18/9/30

11 81 / C.B. 171-29-2

18th Septr. xx 1930

S. Shamanna Esq., B.A.,
Comptroller to the Government of His Highness the
Maharaja of Mysore, through Financial Secretariat.

With reference to your letter No.295/F.S. dated 8th September 1930, forwarding for favourable consideration an application from Mr.M.A.Srinivasan requesting that in case he could not be permitted to draw, during his recent special duty, the conveyance allowance of Rs.80/- which he was drawing as Assistant Comptroller, he might be granted a deputation allowance, I am directed to invite reference to Government Order No. 4612-4/C.B.171-29-6 dated 13th June 1930, permitting Mr. Srinivasan to draw during the period of his special duty, the emoluments which he was drawing at the time as Assistant Comptroller, and to state that it was the intention of Government that Mr.Srinivasan should be permitted to draw during the period all the allowances including the conveyance allowance which he was in receipt of as Assistant Comptroller at the time. He may therefore be allowed to draw the conveyance allowance of Rs.80/- also during his special duty.

I have the honor to be,

Sir,

Your most obedient servant,

for Chief Secretary to Government.

B.K.M.

CB 1122

D. O. No. C1·C.548/30-31
Enc:

OFFICE OF THE DEPUTY COMMISSIONER,
KOLAR ~~DISTRICT~~. CB 171-29

Dated, Kolar, the 21st September *1930*.

My dear Mr. Thomas

In continuation of my letter No: C1 C. 548/30-31 dated 10th September 1930, stating that Mr. Srinivasan has promised to submit his report on the 20th September 1930, I write to inform you that he has written again that though the report has been typed, it contains a number of typist's errors and requires his careful scrutiny and has requested three more days' time to submit it taking advantage of the holidays to-day and tomorrow for correction of the errors.

Yours Sincerely
B Srinivasan

To

N. MADHAVA RAO, ESQ., B.A., B.L.,
Chief Secretary to Government of Mysore, Bangalore.

In all future correspondence please quote this No. G.1. 20-548/30-31. Encls.

CS 1729

OFFICE OF THE DEPUTY COMMISSIONER, KOLAR DISTRICT.

Dated, Kolar, the 27th September 1930.

CS 1729-29-1

FROM

A. N. RAMANATHAN, Esq., B.A.,
Deputy Commissioner,
Kolar District.

To

N. Madhava Rao, Esq., B.A., B.L.,
Chief Secretary to Government of Mysore,
~~Department,~~
Camp - Mysore.
~~Bangalore.~~

SIR,

Kolar Gold Field- Enquiry into Labour Conditions- Report.

Adverting to G.O. No. 4367-76 C.B. 1729-29-1 dated 20th May 1930 placing Mr. M.A. Sreenivasan on Special Duty in the above connection and subsequent orders, I have the honour to submit herewith the letter dated 25th September 1930 from him together with his report and the fifty family budgets worked out by him.

The report is comprehensive and is the result of an intelligent study of the labour conditions on the Kolar Gold Field. A study of the history of criminology on the field and a comparison of the incidence of crime there with that in other areas, industrial rural and urban, would have completed the picture, and I have asked the Special Superintendent of Police to study this and prepare a note.

A study of the economic condition of Anglo Indian labour in the area would have thrown sidelights on the present study in respect of indebtedness and state of poverty and the relation of wages to standard of life and cost of living. I shall take this up with the local branch of the Anglo Indian and Domiciled Committees' Association on my return from Mysore.

Mr. Kenneth Taylor, a member of the firm of Managing Agents of the several Gold Mining Companies, i.e., Messrs John Taylor & Sons, London, is now in India and it is an opportune time to send a copy of the report to the Executive Member of Messrs. John Taylor & Sons' Committee for their consideration and action and for such representations as they may wish to make to the Government on matters not falling within their sphere of action. If so authorised and if a copy is sent to me for the purpose, I shall address the Committee, on behalf of the Government.

I shall also take further action in respect of matters falling within the scope of the Kolar Gold Field Sanitary Board.

In respect of matters of policy, I shall submit my recommendations after the representations of Messrs John Taylor & Sons' Committee have been received.

I suggest that if and when the report is published, the portions marked by me in pencil under "Provident Fund" (pages 93-4) and under "Labour Organisation" (pages 113-4) may be omitted. The portion in Provident Fund will set up labour against the Fund as it has not yet got rid of the prejudice and suspicion against thumb impressions and the portion under labour organisation refers to a confidential communication by Messrs. John Taylor & Sons Committee which may not be published without their consent.

The delay in the submission of the Report could not be avoided.

Mr. Sreenivasan deserves credit for the comprehensive, intelligent and illuminating report prepared by him.

I have the honour to be,
S i r,
Your most obedient Servant,

Deputy Commissioner,
Kolar District.

Report on the Economic & Social Conditions of Labour on the Kolar Gold Field.

INTRODUCTION.

Fifty years ago the Kolar Gold Field was, like the surrounding country, a windswept and for the most part treeless and stony tract, interspersed with "Thorbe" or "Myrn", or other tamarisks and often thorny shrub, over which some indigent goats attempted to crop a crop of Horsegram or Ragi on stunted heads of shrubby [illegible], to eke out a sustenance. And few among the hundreds of thousands that have lived or have passed by the Field have ever reflected upon the romance that has brought the Kolar Field to its present-day eminence. In his last address to the Representative Assembly, Sir Mirza M. [illegible] characterised [illegible] called attention to this. Speaking of the Budget for 1930-31, he said "The figures that I have just presented to you suggest a dull, prosaic unromantic scheme of balancing of ways and means and carrying on what has become almost a routine; but I feel that if we look for a minute at some of the factors out of which these figures arise, we ~~feel~~ shall find there an ample element also for romance.... Take the Gold Mines for instance. They are just celebrating their Jubilee. Fifty years ago the greater part of the capital that had been put up was exhausted and the question was whether the shareholders should risk £ 13,000/- that remained to them in one last attempt to find gold, or should divide it up among them. They took the risk, and have since reaped a more than abundant profit. The State meanwhile has recovered from the Mines a revenue of over five crores in royalty, a circumstance that has put it in funds f other large capital ventures."1.

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1. Address by the Dewan of Mysore to the Representative Assembly-Birthday Session 1930.

The size of the Industry.

The Kolar Gold Field remains the Chief centre of gold mining in India to-day and accounts for about 1.8 per cent of the total gold out-put of the world.* Employing, as it does, 18,500 persons, it constitutes the largest single industry in the State at the present day.

The area at present occupied by the five Mining Companies under the various Mining leases from the Government, known as the Mining area is 14.08 Sq.miles in extent, and has a population of about 50,000.

THE MINING POPULATION.

Europeans.	330
Anglo-Indians.	379
Indians.	17805

The total number of persons employed by the Mining Companies at the end of 1920 was 18,514 as noted in the margin. But accurate figures as to the actual population dependant on the Industry are not available.

The census of 1921, which is the latest Census available at the moment, adopted as its unit an area designated "Kolar Gold Field (city), made up of (a) the mining area under the Gold Mining Companies and (b) the eighty villages of the Bowringpet Taluk under the Kolar Gold Field Sanitary Board." According to the Census, this area was 30 square miles in extent and had a population of 87.682. The adoption of this unit has resulted in the various statistics relating to the industrial community dependant on the Mines for its livelihood, being mixed up with those of an agricultural population scattered over the eighty villages under the jurisdiction of the Sanitary Board.

From a study however, of the ratio of the total population to the number employed, and by a correlation of the population and occupational figures of the census of 1921 with the figures of the K.C.F. Medical Department report for that year, we may estimate that the strength of the population dependant on Gold Mining, living both in

* Fahie, Report on Imperial Mineral Resources, 1915-16.

and outside the mining area, was approximately 67,000 in 1921, and is about 62.000 at present.

It is with this population that I am mainly concerned. If from this number we deduct 2,000 as representing approximately the number of Europeans and Anglo-Indian employees and their families, we get 60,000 as the approximate strength of the Indian part of this population, which, but for a few clerks,etc., ~~con~~ consists of workmen employed in the Mines and their dependants.

The Kolar Gold Field Medical Department Report (for 1930) gives the following figures as at end of 1929.

	Employees including those living off the camps.	Total population in the Mines' Area (excluding Mysore Officials Police and their dependants.)	Employees living off the camp.
Europeans.	330	614	3
Anglo-Indians.	379	1,498	90
Indians.	17805	46,054	4,939
	18514	48,166	5,032.

The Sex-ratio.

The Census of 1921 shows that the proportion of men to women in the " K.G.F. City " area was about 6:5 in the total population of 87,982: and if we take into consideration the fact that out of this population, over 20,000 were agricultural and ~~liv~~ lived in villages where the proportion is nearly equal, we should be justified in assuming the ratio of men to women in the industrial community as something nearer 5:4. On this basis, out of our total population of 60,000 at the end of December 1929 the number of males would be about 33,000 and of females 27,000.

Communities responsible for the disparity.

The Malayalees and Moplahs who are mostly employed as carpenters, blasters, and in such other skilled occupations underground and the Punjabis and other Moslems from the North who form a large part of the Watch and Ward Establishment of the Mines chiefly account for this disparity in the number of men to women in the population. For these employees do not as a rule bring their families with them.

1. Kannadigas

Analysis of the population - according to - Birthplace - Language and Religion.

The Census of 1921 shows the following percentages of distribution according to the more important (1) Birthplaces (2) Languages and (3) Religions.

Percentage of distribution of the population of K.G.F. City (Census 1921) according to:-

Birth Places.	Percentage.		Languages.	Percentage.	Religion.	Percentage.
N. Arcot	27.3		Tamil	58	Adidravida.	40.4
Madras.	18.2		Telugu	19.5	Other Hindu.	35.7
Salem.	5.6		Kannada	7.5	Indian Christian.	11.2
Madras Presidency.		53.3	Urdu	7.2	Mussalman	8.2
Malabar including Cochin.	2.2.		Malayalam	2.3	Buddhist.	1.3
			Other Languages.	5.5	Other religions.	3.2
Mysore State.	43.4					
Other places.	- 3.3					
	100			100		100

There is no reason to believe that there has been any considerable variation in the above distribution during the past decade.

Some of the immigrant families have bought land and settled themselves in the neighbouring villages. Others,e.g., the " Labbes " from Vaniambody have settled down in Robertsonpet etc., as shop-keepers. But their total number is not very considerable.

The bulk of the labour comes from the Madras Presidency, of which the North Arcot District contributes the largest share. A large proportion of the population belongs to the Adidravida class. The Adidravida on the Field,though very poor and accustomed to an extremely low standard of living, is yet a hardy and fairly intelligent and enterprising man, certainly more so than the Adikarnataka of Mysore. The Adidravidas are employed both in skilled and in unskilled jobs, and there are some contractors and many maistries among them. The Indian Christians and the other Hindus are also similarly employed with perhaps a leaning towards the skilled or supervisory side. I have already referred to the Malayalees, the Moplahs and the Punjabis. The other - -

Characteristic occupations of the different communities or type.

Mussalmans are skilled workmen, like drivers, fitters, mechanics, etc., though not a small proportion of them are unskilled labourers. The poor Telugu speaking men and women from the Nellore District and neighbourhood form, as in other towns and cities of South India, the scavenging staff. Over two-thirds of the Mysorean labour is unskilled.

LABOUR AND ABSENTEEISM.

Company and Contract Labour.

Labour on the Field could be divided into two main groups. - those employed directly by the Company and those employed by contractors. The Company employees number about 10,500 and the remaining 8,000 are employed by contractors. The contractors' men are mainly employed on underground work like drilling, driving, stopping, clearing stuff, timbering etc., Some are employed in the Cyanide dumps.

Underground and surface workers.

Of the 18,514 persons employed at the end of 1929, 9,767 were employed below ground and 8,747 on surface work. Of the latter, 1,275 were women and 527 were children under 12 years of age. Rule 23 of the Rules under the Mysore Mining Regulation of 1906 prohibits the employment of children under twelve underground or in attendance on machinery. There are no women employed under ground.

Women and children.

Children are employed on light jobs like picking quartz from black rock, removing the blankets in the blanket room and shaking down the gold deposits, carrying materials, etc. Women are employed as unskilled labour in sweeping and conservancy, in the Cyanide dumps in filling trucks, picking stone for road metal etc.

Hours.

The usual hours of work of the women and children who are all surface workers is from 7 A.M. to 5 P.M. with an interval of one hour (between 12 -1).

The hours of work of the men who are employed on the surface depend upon the nature of their employment. Excluding the ministerial and office establishment the surface employees generally work from 7 A.M. to 5 P.M. with an interval of one hour for the midday meal between 12-1 P.M.

Underground work is in three shifts of eight hours each 7 A.M. to 3 P.M. to 11 P.M. and 11 P.M. to 7 A.M.

Absence of limitation of hours in the Mining Regulation.

In regard to Company labour, it can be stated that the men generally work only the 8 hour shifts in the Mines. The Company man working the morning shift is - usually at the shaft head between 6.30 and 7 A.M. and waits for acage to convey him to the level from which he goes to his workspot. On completion of his shift he -- catches one of the cages carrying men up and would be at the shaft-head again before 4 P.M.

Instances do not appear to be frequent in which Company men have to work beyond their shifts and when they do, they get overtime wages. But the same cannot, it is feared, be said of contractor's men. As these latter not infrequently get paid on the quantity of work turned out, there is a temptation to stay on and work long hours. Besides, the contractor has to show progress. The work of the absentees, has to be got done by those present. As we will see later, absenteeism in Contractors' labour is considerably more than in Company labour. A contractor finding in the morning that a s number of his workmen have not turned up to work, is not unwilling to find men among those present that will work a "double-shift", i.e., two shifts on end. As some contractors will send down some food and even some betel-leaf, nut and tobacco or other luxury to such "double-shifters", men are found willing to undertake it. ----------

Long hours among contract labour.

"Double-shifts."

In fact, I have been told that some men rather like to work a " Double " and get the whole of the next day off. I have heard of one particular man who stays underground for two whole days and nights, and emerges on the third day, to spend the nexr three days according to his own conception of an orgy.

Under the piece-work system, such "sweating" is voluntary for the reason that it is profitable or allows the labourer to take a few days off without losing his normal monthly wage. It would therefore be somewhat difficult to prevent. But it is generally admitted that any system which encourages miners to spend longer hours underground " tends to increase the number of accidents and to diminish the efficiency of the miners ".

Effect of long hours.

Absenteeism in Company and Contract Labour.

The following table shows the prevalance of absenteeism in Company and Contract Labour.

ABSENTEEISM IN COMPANY AND CONTRACT LABOUR.

		Men employed.	Absent daily.	Percentage of absentees.
Company.				
(a)	Underground.	4845	527	10.88
(b)	Surface.	5757	266	4.62
Contract.				
(a)	Underground.	6271	2280	36.35
(b)	Surface.	1993	161	8.07

It will be seen that the average absenteeism of contract Underground labour is as high as 36.35 while absenteeism of company underground labour is only 10.88. The absenteeism of contract surface labour is also greater than that of Company surface labour. There are several reasons for this . The records of contract labour and attendance are not as regularly kept as the Company records. Some Contractors have been known to keep names on their rolls of labourers who are no longer with them with the object of showing that they have a greater labour force than they have: and one labourer may thus figure in many rolls. This would have the effect of exaggerating the real absenteeism. In the Nandydroog Mine, however, the company itself regularly keeps the attendance of contract men also. The figures of absenteeism of contract labour of the Nandydroog Mine are not very divergent from those of the other miners; and this

Since the date of this report
It is ascertained that the wages of Contract Labour are being paid through the Companies' Offices.

Underground Contract Labour has been made eligible for attendance bonus since 1st December 1930.

would justify the inference that the Contractor's attendance records convey a fairly correct idea of the position regarding the attendance and absenteeism of their labour.*1

Reasons for greater absenteeism of contract labour.

The most important reason probably is that every company labourer gets an attendance bonus, varying from Rs. 2/- to Rs. 4-8-0, if he attends not less than 22,24, or 26 days in a month of 24, 26 or 27 days respectively. The contract labourer gets no such bonus. There is no doubt that the grant of such reward acts as a powerful incentive to good attendance. The contractor's cooly moreover has a harder job than the company's. He has to drill holes in the rock, clear the stuff after it is blasted, support the workings with timbering. The contractor keeps watch on him and sees that he turns out results and does not dawdle. When " progress " is poor or when a number of men do not turn up to work, he works " double shifts " and may have to take an extra day off to recover from the extra strain: and this irregularity of work itself might partly account for his greater absenteeism.*2

The wage bill of the Mining Industry.

WAGES.

The total wage bill of the Mining Companies for 1929 was well over 72½ lakhs of rupees. Indian labour accounts for nearly 50 lakhs or 68% of the total wage bill. Of this 50 lakhs, company labour gets 56% and contract labour 44%.

The following table gives an analysis of labour according to wages.

	As 2- 4.	As 4.- 6.	As 6.- 8.	As 8.- 10.	As 10.-12.	As 12.-1.	Rs. 1.- 1/8.
Company.	656	737	2584	2381	1039	1196	845
Percentage.	6.61	7.42	26.03	23.99	10.47	12.05	8.51
Contract.	210	304	928	1122	1669	3000	1040
Percentage.	2.53	3.66	11.18	13.50	20.10	36.12	12.52
All labour.	866	1041	3512	3503	2708	4196	1885
Percentage.	4.75	5.71	19.26	19.22	14.85	23.02	10.34

	Rs 1/8-2	Rs 2-2/8	Rs 2/8-3	Rs 3- 4	Rs 4.-5	Over Rs.5/-
Company.	210	92	45	49	41	51
Percentage.	2.12	.93	.45	.49	.41	.51
Contract.	24	6	3	..	..	1
Percentage.	.28	.07	.03	..	..	.01

(Contd).	Rs 1/8-2.	Rs 2-2/8.	Rs 2/8- 3.	Rs 3. -4	Rs 4.- 5.	Over Rs 5/-
All labour.	234	98	48	49	41	52
Percentage.	1.28	.54	.26	.27	.22	.28

It will be observed that 36% of the Company labour gets over 10 As. a day, while the percentage of contract labour getting over 10 As. a day is 69%. Over 40% of Company labour is on 8 As. a day or less, while the perdentage of contract labour in this category is 17.4. Nearly half of the contract labour gets over 12 As. a day, while only a quarter of the Company labour gets this wage.

Average wages and income of company and contract labour.

The average monthly wage which an Indian Company labourer working all the shifts in a month can earn, is Rs.23/- while the similar average for an Indian Contract labourer is Rs.25/-. But this does not mean that the contractor's men earn more per month than the Company men. In fact the average monthly income or amount actually earned by each labourer on the Contractor's roll was only Rs 15/- while the similar average of the Company labourer is Rs.22/-. This paradoxical result is accounted for by the higher absenteeism of contract labour, especially contract underground labour, whose absenteeism rate is 36.35%; and strikingly illustrates the baneful effect of absenteeism on the labourer's monthly budget. Thus the attendance bonus that the company men get is not only an addition to the wage, but by inducing better attendance, ensures a higher monthly income. The contract labourer on the other hand, gets no such bonus and he absents himself a great deal. His conditions of work are also harder. In the result he is really less well-off than the Company labourer.

Effects of absenteeism on monthly income - especially of contract labour.

Payment of wages.

Wages are as a rule paid monthly except in the Champion Re Mine, where they are paid fortnightly. The method of payment is modern, and expeditious.

Deductions from Wages.

The following are the deductions usually made from wages:-

1. Cash Advance:- Some companies occasionally make cash advances to experienced and steady workmen who are in -

in difficulties and recover small instalments from wages. The experienced of the companies in the recoveries of these loans appears to have been encouraging. I have known of several men thus redeemde from pestilential debts with Sowcars.

2. Rice Advances:- All the companies issue certain fixed quantities of boiled rice to their employees, as well as to contractors' employees at the request of the Contractors. Over 25,000 bags were issued during the 1928. The rice is purchased wholesale and supplied at what it costs to the companies. The system of issuing rice appears to have been started during the food shortage during the war and has since been continued.

The labourers like to take the rice from the Company for the obvious reason that they can get it on credit: and it is well known that many of them immediately sell the rice to local vendors at much loss to themselves, in order to get some cash for other expenses or for liquor.

3. Fuel Advances:- Fuel " Chits " are also issued to employees authorising the fuel contractor to supply the bearer with a certain quantity of fuel. These " Chits " are also frequently sold to the contractor himself for about 75% of their value.

4. F i n e s:- Fines do not appear to be very frequent. They are mostly imposed for negligence or carelessness on signal-men, drivers and such other skilled employees responsible for the safety of work people.

5. Recoveries for the supply of Miners " lamps, tools, etc".

6. Munsiff's Court Attachments:- These have been fully dealt with under " Indebtedness.

Families and Family Budgets.

FAMILY BUDGETS.

The study of wages leads to the study of the economics of the labourers life in closer detail. Besides his wages, we have to enquire into the sources of his other income if any, the size of his family, the earners and dependants in it, the expenditure on food, clothing, drink, interest and so many other items, in other words to study his family budget and